

# Public Document Pack

AT A MEETING of the Cabinet of HAMPSHIRE COUNTY COUNCIL held at the Castle, Winchester on Tuesday, 7th February, 2023

Chairman:

- \* Councillor Rob Humby
- \* Councillor Roz Chadd
- \* Councillor Liz Fairhurst
- \* Councillor Jan Warwick
- \* Councillor Edward Heron
- \* Councillor Steve Forster
- \* Councillor Nick Adams-King
- \* Councillor Russell Oppenheimer
- \* Councillor Kirsty North

## Co-opted members

Also present with the agreement of the Chairman:

### 101. APOLOGIES FOR ABSENCE

All Members were present and no apologies were noted

### 102. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Personal interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

Members were reminded of a general dispensation granted by the Conduct Advisory Panel relating to the Revenue Budget and Precept item. This dispensation enables Members with a beneficial interest in land within the administrative area of the County Council to participate and vote in County Council business relating to the setting of Council Tax or Precepts. It was therefore taken as read that all Cabinet Members had declared an interest in item 7 on the agenda.

### 103. MINUTES OF PREVIOUS MEETING

The minutes of the last meeting held on 13 December 2022 were reviewed and agreed

### 104. CHAIRMAN'S ANNOUNCEMENTS

The Chairman shared the following announcements:

On behalf of Cabinet, he expressed thanks and congratulations to Clare Hobbs, Hampshire County Council's Manager of the Wessex Dance Academy, on receiving a British Empire Medal for services to young people in the county. She had generously accepted the award on behalf of colleagues at Wessex Dance Academy.

Hampshire County Council's Library service was the first countywide library network to receive the Library Service Sanctuary Award. On behalf of Cabinet, he thanked the Library Service and offered congratulations on the prestigious award.

He congratulated Rushmoor Borough Council on its £20m award from the Levelling Up Fund for a new leisure and culture hub in Farnborough. The County Council was supportive of the bid and looked forward to working with Rushmoor on delivery of the project.

He thanked all those who had helped communities and residents during the recent cold snap and paid special tribute to highways officers.

He reported that the County Council had supported 2000 new apprenticeship starts since 2017. The County Council's Apprenticeship hub supported small and medium-sized enterprises (SMEs) to deliver their own apprenticeship programmes and had provided funding for local employers.

#### 105. **DEPUTATIONS**

No requests to make a deputation had been received.

#### 106. **DRIVING TOWARDS ECONOMIC STRENGTH**

Cabinet considered the regular report of the Director of Hampshire 2050 regarding long-term economic strength for Hampshire.

The Chairman reported that he had recently received a positive letter from the Levelling Up Minister, Dehenna Davison, regarding her interest in engaging with Councils across the wider Hampshire area to discuss a potential county deal.

In terms of engagement with partners, the Director reported that the County Council had good relationships with businesses of all sizes through existing governance and partnerships. Translating the vision and ambition into action and delivery required wider engagement and understanding of the mutual benefits for the County Council and business and working with Further Education providers to generate the skills needed now and into the future in terms of helping to drive the growth agenda.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes.

#### 107. **REVENUE BUDGET & PRECEPT 2023/24**

Cabinet considered a report of the Director of Corporate Operations regarding proposals for the revenue budget and precept for 2023/24, and an update on the financial position for 2022/23.

The Chairman noted that the financial outlook was challenging with growth and inflation pressures at unprecedented levels. He was encouraged that Government had listened and responded positively to the joint letter from Hampshire and Kent County Council and the additional funding was welcomed. The County Council continued to deliver services to its most vulnerable residents as well as universal services for all and the sound financial management of the County Council meant it was in a stronger position than many others. An increase in Council tax of 4.99% was recommended and although Cabinet was mindful of the impact on households there was no choice but to make the increase, which was below the overall rate of inflation, as set out in the report.

Cabinet noted the growth in social care and children's safeguarding and the pioneering work around early intervention to enable better outcomes for vulnerable people. It was noted the pioneering work was only possible if there was sufficient funds from Government for investment.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes.

#### **108. CAPITAL PROGRAMME 2023/24 TO 2025/26**

Cabinet considered a report of the Director of Corporate Operations regarding the proposed capital programme for 2023/24 and provisional programmes for the subsequent two financial years.

It was noted that despite the financial challenges, the County Council continues to invest in assets and infrastructure and was putting forward a total capital programme of over £1.2billion, including schemes already underway. This would provide major investment in Hampshire and contribute to economic growth through jobs and infrastructure. Due to the inflationary pressures, an additional £15m inflation underwrite had been set aside to enable schemes to go ahead. It was likely that further requests for inflationary increases could be received and therefore a capital inflation risk reserve would be created.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes

#### **109. SERVING HAMPSHIRE - 2022/23 HALF YEAR PERFORMANCE REPORT**

Cabinet considered a report of the Director of People and Organisation on strategic oversight of the County Council's performance against the Serving Hampshire Strategic Plan.

Cabinet heard that review and rating of performance was undertaken in Directorates, ensuring performance measures and associated risks were fully embedded. Recruitment and retention measures at operational and strategic

level included ensuring reward mechanisms remained competitive as well as highlighting benefits of working for the County Council.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes

110. **CONSTITUTIONAL UPDATE**

Cabinet considered a report of the Director of People and Organisation regarding changes to the Constitution of Hampshire County Council. Cabinet welcomed the amendment to Standing Orders to enable Councillors to question officers on points of technical detail, and acknowledged that opportunities existed for members to ask technical questions of officers at any time and in advance of meetings and decision making.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes

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Chairman,

## HAMPSHIRE COUNTY COUNCIL

## Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	7 February 2023
<b>Title:</b>	Driving Towards Economic Growth
<b>Report From:</b>	Director of H2050 and Assistant Chief Executive

**Contact name:** Gary Westbrook, Director of H2050 and Assistant Chief Executive

**Tel:** 0370 779 8940

**Email:** [gary.westbrook@hants.gov.uk](mailto:gary.westbrook@hants.gov.uk)

### 1. The decision:

That Cabinet

- 1.1. Continues to note the potential impacts of the forecast prolonged economic recession and confirm that supporting the Hampshire Economy remains a top priority for the County Council, including continuing to invest in infrastructure and support businesses, during an extremely challenging time in which unemployment is expected to rise, business failures increase and living standards are expected to fall nationally.
- 1.2. Note the analysis of the economic impact and issues highlighted which emphasises that the County Council continues to use its scale and influence to drive towards long term economic strength in Hampshire, through shaping and influencing the key priorities set out in the Economic Strategy approved by Cabinet in December 2022. This also includes the County Council's role in promoting place-based regeneration and growth partnerships, the integration of the LEPs, and a new Strategic Asset Management Plan approved by Cabinet in December 2022.
- 1.3. Continues to endorse the County Council's commitment to engage with Government for a Pan-Hampshire County Deal as part of the next Wave of national negotiations. This recognises the significant opportunity for a Deal to enable the County Council's economic ambition, catalyse significant investment and benefit the lives of residents and communities.

### 2. Reasons for the decision:

- 2.1. To provide Cabinet with an analysis of the economic impact and outline those issues that the County Council continues to use its scale and influence to contribute to the county's and sub-region's economic recovery going forward.

**3. Other options considered and rejected:**

- 3.1. Not to note the issues raised or endorse the County Council's ambition for a Pan-Hampshire County Deal. This option was rejected as it would be against the best interests of the Hampshire economy.

**4. Conflicts of interest:**

- 4.1. Conflicts of interest declared by the decision-maker: None  
4.2. Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel:**

**6. Reason(s) for the matter being dealt with if urgent:**

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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**7 February 2023**

**Chairman of the Cabinet  
Cllr Rob Humby**

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	7 February 2023
<b>Title:</b>	Revenue Budget and Precept 2023/24
<b>Report From:</b>	Director of Corporate Operations

**Contact name:** Rob Carr

**Tel:** 01962 847400

**Email:** [Rob.Carr@hants.gov.uk](mailto:Rob.Carr@hants.gov.uk)

#### 1. The decision:

That Cabinet

- 1.1. Notes the latest position for the current year as compared to that reported to the last Cabinet.
- 1.2. Approves the updated cash limits for Directorates for 2023/24 as set out in Appendix 2.
- 1.3. Delegates authority to the Director of Corporate Operations, following consultation with the Leader and the Chief Executive to make changes to the budget following Cabinet to take account of new issues, changes to figures notified by District Councils or any late changes in the final Local Government Finance Settlement

#### **Recommends to County Council that:**

- 1.4. The Treasurer's report under Section 25 of the Local Government Act 2003 (Appendix 6) be taken into account when the Council determines the budget and precept for 2023/24.
- 1.5. The Revised Budget for 2022/23 set out in Appendix 1 be approved.
- 1.6. The Revenue Budget for 2023/24 (as set out in Appendix 3 and Appendix 4) be approved.
- 1.7. Any early delivery of savings approved in November 2023 will be contributed to the Budget Bridging Reserve rather than Directorate Cost of Change Reserves.
- 1.8. The **council tax requirement** for the County Council for the year beginning 1 April 2023, be £781,761,571.99.
- 1.9. The County Council's band D council tax for the year beginning 1 April 2023 be £1,460.25, an increase of 4.99%, of which 2% is specifically for adults' social care.
- 1.10. The County Council's council tax for the year beginning 1 April 2023 for properties in each tax band be:

	£
Band A	973.50
Band B	1,135.75
Band C	1,298.00
Band D	1,460.25
Band E	1,784.75
Band F	2,109.25
Band G	2,433.75
Band H	2,920.50

1.11. Precepts be issued totalling £781,761,571.99 on the billing authorities in Hampshire, requiring the payment in such instalments and on such date set by them previously notified to the County Council, in proportion to the tax base of each billing authority's area as determined by them and as set out below:

<b>Local Authority</b>	<b>Tax Base</b>	<b>Council Tax Precept (HCC share)</b>
Basingstoke and Deane	69,037.30	100,811,717.33
East Hampshire	52,581.28	76,781,814.12
Eastleigh	48,510.23	70,837,063.36
Fareham	44,139.40	64,454,558.85
Gosport	27,056.00	39,508,524.00
Hart	42,313.27	61,787,952.52
Havant	42,218.31	61,181,992.58
New Forest	72,271.70	105,534,749.93
Rushmoor	32,959.11	48,128,540.38
Test Valley	51,968.00	75,886,272.00
Winchester	52,626.87	76,848,386.92

- 1.12. The Capital & Investment Strategy for 2023/24 (and the remainder of 2022/23) as set out in Appendix 7 be approved.
- 1.13. The Treasury Management Strategy for 2023/24 (and the remainder of 2022/23) as set out in Appendix 8 be approved.
- 1.14. An increase to the allocation targeting higher yields from £250m to £320m (as set out in the Treasury Management Strategy in Appendix 8) to provide extra flexibility given the forecast level of cash balances be approved
- 1.15. Authority is delegated to the Director of Corporate Operations to manage the County Council's investments and borrowing according to the Treasury Management Strategy Statement as appropriate.

## **2. Reasons for the decision:**

- 2.1. The County Council must agree the 2023/24 budget and set the Council Tax for 2023/24 at its meeting on 23 February 2023. The Leader will present his budget speech and recommendations at the meeting. This report provides the



background to those budget decisions and presents the recommendations from the Leader and Cabinet to the County Council

**3. Other options considered and rejected:**

- 3.1. In effect, the number of options for setting the budget are limitless and Leaders of the Opposition Groups may wish to present alternative recommendations on the budget and Council Tax at County Council as an amendment to the proposals.

**4. Conflicts of interest:**

- 4.1. Conflicts of interest declared by the decision-maker: None  
4.2. Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel:**

None

**6. Reason(s) for the matter being dealt with if urgent:**

Not applicable

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

**7 February 2023**

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**Chairman of Cabinet  
Councillor Rob Humby**

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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	7 February 2023
<b>Title:</b>	Capital Programme 2023/24 to 2025/26
<b>Report From:</b>	Director of Corporate Operations

**Contact name:** Rob Carr

**Tel:** 01962 847400

**Email:** [Rob.Carr@hants.gov.uk](mailto:Rob.Carr@hants.gov.uk)

#### 1. The decision:

That Cabinet

- 1.1. Recommends to County Council that the capital programme for 2023/24 and the provisional programmes for 2024/25 and 2025/26 as set out in Appendix 1 be approved, including the identified carry forward of resources.
- 1.2. Recommends to County Council that the revised capital programme cash limits for 2022/23 be approved.
- 1.3. Recommends to County Council that the scheme value for the Botley Bypass project within the Universal Services capital programme is increased by £8m from £23.1m to £31.1m to be funded from a combination of local resources (£5.09m) and the corporate capital inflation risk reserve (£2.91m)
- 1.4. Recommends to County Council that the scheme value for the Stubbington Bypass scheme within the Universal Services capital programme is increased by £2.2m from £42.0m to £44.2m to be funded from a combination of LTP grant (£1.23m) and the corporate capital inflation risk reserve (£0.97m).
- 1.5. Recommends to County Council that the scheme value for the Uplands Development Infrastructure scheme within the Universal Services Capital programme is increased by £3.837m from £28.489m to £32.326m to be funded from the corporate capital inflation risk reserve
- 1.6. Recommends to County Council that the scheme value for the Hiltingbury Junior School SCOLA recladding project is increased by £2.265m from £1.546m to £3.811m to be funded from unallocated SCA grant (£1.765m), Universal Services climate change resources (£0.2m) and Salix grant (£0.3m).
- 1.7. Approves an increase in the scheme value for the M27 Junction 9 project within the Universal Services capital programme of £1.325m from £23.1m to £24.425m to be funded from a combination of developer contributions (£0.725m) and the corporate capital inflation risk reserve (up to £0.6m) pending the conclusion of funding discussions with National Highways.

- 1.8. Approves an increase of £0.177m in the scheme value of the Woodhouse Lane South scheme within the Universal Services capital programme from £5.7m to £5.877m to be funded from the corporate capital inflation risk reserve.
- 1.9. Approves an increase of £0.755m in the scheme value of the Lynchford Road scheme within the Universal Services capital programme from £12m to £12.755m to be funded from the corporate capital inflation risk reserve
- 1.10. Approves an increase of £1.165m in the scheme value of the Springwood Junior patent glazing upgrade scheme from £0.62m to £1.785m to be funded from unallocated SCA grant.

## **RECOMMENDATIONS TO COUNTY COUNCIL**

### **County Council is recommended to approve:**

- 1.11. The capital programme for 2023/24 and the provisional programmes for 2024/25 and 2025/26 as set out in Appendix 1, including the identified carry forward of resources
- 1.12. The revised capital programme cash limits for 2022/23.
- 1.13. That the scheme value for the Botley Bypass project within the Universal Services capital programme is increased by £8m from £23.1m to £31.1m to be funded from a combination of local resources (£5.09m) and the corporate capital inflation risk reserve (£2.91m)
- 1.14. That the scheme value for the Stubbington Bypass scheme within the Universal Services capital programme is increased by £2.2m from £42.0m to £44.2m to be funded from a combination of LTP grant (£1.23m) and the corporate capital inflation risk reserve (£0.97m)
- 1.15. That the scheme value for the Uplands Development Infrastructure scheme within the Universal Services Capital programme is increased by £3.837m from £28.489m to £32.326m to be funded from the corporate capital inflation risk reserve
- 1.16. That the scheme value for the Hiltingbury Junior School SCOLA recladding project is increased by £2.265m from £1.546m to £3.811m to be funded from unallocated SCA grant (£1.765m), Universal Services climate change resources (£0.2m) and Salix grant (£0.3m).

### **2. Reasons for the decision:**

- 2.1. The County Council must agree its capital programme at its meeting on 23 February 2023. The Leader will present his budget speech and recommendations at the meeting. This report provides the background to those budget decisions and presents the recommendations from the Leader and Cabinet to the County Council

### **3. Other options considered and rejected:**

- 3.1. Other options are not available as far as process and timetable are concerned, but the Leader of the Opposition may wish to present alternative

recommendations on the capital programme at County Council, as an amendment to these proposals.

**4. Conflicts of interest:**

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel:**

None

**6. Reason(s) for the matter being dealt with if urgent:**

Not applicable

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

**7 February 2023**

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**Chairman of Cabinet  
Councillor Rob Humby**

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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	7 February 2023
<b>Title:</b>	<i>Serving Hampshire</i> – 2022/23 half year performance report
<b>Report From:</b>	Director People and Organisation

**Contact name:** Stephanie Randall, Deputy Director People and Organisation

**Tel:** 0370 779 1776

**Tel:** 0370 779 1776

#### 1. The decision:

##### 1.1. That Cabinet:

- notes the County Council's performance for the first half of 2022/23;
- notes progress towards delivering the County Council's Climate Change Strategy; and
- notes progress to advance inclusion and diversity.

#### 2. Reasons for the decision:

2.1. To maintain strategic oversight of the County Council's performance during the first half of 2023/23 against the *Serving Hampshire* Strategic Plan for 2021-2025, including;

- ongoing work and achievements to advance inclusion and diversity
- progress against the Council's Climate Change Strategy and Action Plan 2020-2025

#### 3. Other options considered and rejected:

3.1. None

#### 4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker:

4.2. Conflicts of interest declared by other Executive Members consulted:

**5. Dispensation granted by the Conduct Advisory Panel: None**

**6. Reason(s) for the matter being dealt with if urgent: Not applicable**

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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**Chairman of Cabinet  
Councillor Rob Humby**

**7 February 2023**



## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	7 February 2023
<b>Title:</b>	Constitutional Update
<b>Report From:</b>	Director of People and Organisation

**Contact name:** Barbara Beardwell, Legal Advisor to the Chief Executive

**Tel:** 03707 793751

**Email:** Barbara.beardwell@hants.gov.uk

#### 1. The decision:

1.1. That Cabinet recommends to the County Council that Standing Order 13 be revised as set out at Appendix 1 to the report to enable Chief Officers to answer technical questions on reports to full Council for decision or information, on matters which fall within their respective areas of responsibility.

1.2. That Cabinet recommends to the County Council that a section be added to the existing Health and Wellbeing Board Terms of Reference as new paragraphs at 9.12 and 9.13 in the report as set out below:

‘To receive updates and reports from the Hampshire Health and Social Care Place Board including all matters pertaining to the Better Care Fund, delivery of Better Care Fund savings and governance of the Better Care Fund plan.’

‘That the Health and Wellbeing Board contributes to the Integrated Care Partnership Strategy for both Hampshire and Isle of Wight Integrated Care Board and that of Frimley Integrated Care Board.’

#### 2. Reasons for the decision:

2.1. To seek Cabinets endorsement of changes to Standing Order 13 to enable Chief Officers to answer technical questions on reports to full Council for decision or information, on matters which fall within their respective areas of responsibility.

2.2. For Cabinet to recommend additions to the existing Health and Wellbeing Board Terms of Reference.

**3. Other options considered and rejected:**

3.1. None.

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None.

4.2. Conflicts of interest declared by other Executive Members consulted: None.

**5. Dispensation granted by the Conduct Advisory Panel:**

5.1. None.

**6. Reason(s) for the matter being dealt with if urgent:**

6.1. Not applicable.

**7. Statement from the decision maker:**

**Approved by:**

**Date:**

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**Chairman of Cabinet  
Cllr Rob Humby**

7 February 2023